

General Assembly

Raised Bill No. 481

February Session, 2022

LCO No. 4002



Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by: (FIN)

## AN ACT INVESTING STATE FUNDS IN UNDERSERVED AND LOW-INCOME COMMUNITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 3-24j of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2022*):
- 3 As used in this section and sections 3-24k, as amended by this act,
- 4 and 3-24*l*:
- 5 (1) "Community bank" means a bank that is domiciled in this state
- 6 and has assets of not more than [one] <u>five</u> billion dollars;
- 7 (2) "Community credit union" means a federal credit union, as
- 8 defined in section 36a-2, the membership of which is limited to persons
- 9 or organizations within a well-defined local community, neighborhood
- or rural district as provided in the Federal Credit Union Act, 12 USC
- 11 Section 1759(b)(3), as from time to time amended, that has assets of not
- more than [one] five billion dollars or a state credit union that has assets
- of not more than [one] <u>five</u> billion dollars; [and]

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- 14 (3) "Community development financial institution" means a 15 community bank or community credit union that partners with a 16 minority business development entity to provide credit and financial 17 services to residents and businesses located in public investment 18 communities;
- 19 (4) "Minority" means (A) Black Americans, including all persons 20 having origins in any of the Black African racial groups not of Hispanic 21 origin, (B) Hispanic Americans, including all persons of Mexican, Puerto 22 Rican, Cuban, Central or South American, or other Spanish culture or 23 origin, regardless of race, (C) all persons having origins in the Iberian 24 Peninsula, including Portugal, regardless of race, (D) women, (E) Asian 25 Pacific Americans and Pacific islanders, or (F) American Indians and 26 persons having origins in any of the original peoples of North America 27 and maintaining identifiable tribal affiliations through membership and participation or community identification; 28

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- (5) "Minority business development entity" means a nonprofit organization (A) having a lending portfolio on or before June 9, 2016, from which at least seventy-five per cent of lending is provided to minority-owned businesses state-wide, and (B) that provided technical assistance on or before June 9, 2016, provided at least seventy-five per cent of such assistance was provided to minority-owned businesses state-wide;
- (6) "Public investment community" means a municipality designated as a public investment community pursuant to section 7-545 and with a public investment community index of three hundred fifty or more points for the fiscal year ending June 30, 2021; and
- [(3)] (7) "State credit union" means a cooperative, nonprofit financial institution that (A) is organized under chapter 667 and the membership of which is limited to persons within a well-defined community, neighborhood or rural district as provided in section 36a-438a, (B) operates for the benefit and general welfare of its members with the earnings, benefits or services offered being distributed to or retained for

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- its members, and (C) is governed by a volunteer board of directors elected by and from its membership.
- Sec. 2. Section 3-24k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):
- 50 (a) (1) The State Treasurer [may] shall establish a program under 51 which the State Treasurer [may, based on cash availability,] shall make 52 available a pool of funds not exceeding one hundred million dollars for 53 investment with community banks, [and] community credit unions and 54 community development financial institutions, for the purpose of 55 growing the individual and collective financial, educational, 56 occupational and social wealth in public investment communities. Such 57 funds shall be obtained from the state's operating cash managed by the 58 State Treasurer.
- 59 (2) In selecting the investments to be made, the State Treasurer shall 60 (A) give preference to community development financial institutions proposing to issue loans or otherwise invest in traditionally 61 62 underserved communities within public investment communities, (B) 63 incentivize investments in place, including, but not limited to, investments in residents of or assets or organizations located in public 64 investment communities, and (C) consider the community lending 65 66 efforts of community banks, community credit unions and community 67 development financial institutions, which may include, but is not 68 limited to, the percentage of lending awarded to small businesses and minority-owned businesses, incentives or loans offered for first-time 69 70 homeowners in public investment communities, the percentage of loans 71 awarded in public investment communities and the number of loans to 72 residents of and businesses located in public investment communities 73 for the purposes of promoting community or economic development, 74 job creation, neighborhood revitalization and individual and 75 community wealth-building within such public investment 76 communities.
  - (b) The State Treasurer shall: [establish]

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- 78 (1) Establish a schedule for making such investments with such 79 banks, [and] credit unions and community development financial 80 institutions; [.]
- 81 (2) Establish procedures by which community banks and community 82 credit unions may partner with minority business development entities to implement and advance the purpose set forth in subsection (a) of this 83 84 section, and facilitate such partnerships; and
- 85 (3) Make a good faith effort to increase participation by community 86 banks and community credit unions in such program by promoting and 87 publicizing the program and the partnerships under this section and 88 educating such banks, credit unions and the public about such program and partnerships. 89
- 90 (c) The State Treasurer shall establish a competitive bidding 91 procedure under which such banks and credit unions may compete for 92 investment-related services under said program.]
- 93 [(d)] (c) The State Treasurer may establish capital standards for such 94 banks and credit unions wishing to participate in [said] such program.
- 95 (d) On or before July 1, 2023, and annually thereafter, the State 96 Treasurer shall report to the joint standing committee of the General 97 Assembly having cognizance of matters related to finance, revenue and 98 bonding the number and amount of deposits under the program and 99 efforts taken to promote and publicize the program in accordance with 100 this section.
- 101 Sec. 3. (NEW) (Effective July 1, 2022) (a) As used in this section, (1) 102 "financial institution" means any of the following that operates in the 103 state: A bank, a savings and loan association, a savings bank or a 104 Connecticut credit union, as those terms are defined in section 36a-1 of 105 the general statutes, a minority depository institution as designated by 106 the Federal Deposit Insurance Corporation or a community 107 development corporation certified by the United States Treasury 108 Community Development Financial Institutions Fund, and (2) "loan

LCO No. 4002 4 of 6 guarantee account" means an account at a financial institution for which the Treasurer is the custodian with the purpose of guaranteeing loans made by a financial institution in accordance with the provisions of this section.

- (b) (1) To increase investment in and better serve low-income and underserved communities, the Treasurer may establish a program to guarantee small business loans and consumer loans made by eligible financial institutions to borrowers who would not otherwise qualify for such loans. Under such program, the Treasurer may establish a loan guarantee account at an eligible financial institution, which shall be used to cover losses on guaranteed loans made by such financial institution. The Treasurer shall serve as the custodian of such account.
- (2) Notwithstanding the provisions of the general statutes, the Treasurer may use up to ten million dollars of investment earnings each fiscal year for the program, provided not more than fifty thousand dollars may be used for guaranteeing loans under the program at any given time. The Treasurer may set a cap on the total funds held in a loan guarantee account and may withdraw funds in excess of the cap from any such account.
- (c) The Treasurer shall establish the criteria for determining the eligibility of financial institutions to participate in the program. The Treasurer shall consider, in addition to any applicable state or federal law or program, the financial institution's commitment to low-income communities, as defined in 26 USC 45D, as amended from time to time, and the financial institution's commitment to communities that are located within a distressed municipality, as defined in section 32-9p of the general statutes, or within an enterprise zone designated pursuant to section 32-70 of the general statutes.
- (d) Funds in a loan guarantee account may be used by the eligible financial institution to cover losses on guaranteed loans up to the full amount in such account or the amount of loss, whichever is less. The state and the Treasurer shall not be liable for any losses in excess of the

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- full amount in a loan guarantee account at an eligible financial institution.
- 143 (e) The Treasurer may adopt regulations, in accordance with the 144 provisions of chapter 54 of the general statutes, to implement the 145 provisions of this section.

This act sha	This act shall take effect as follows and shall amend the following		
sections:			
Section 1	July 1, 2022	3-24j	
Sec. 2	July 1, 2022	3-24k	
Sec. 3	July 1, 2022	New section	

## Statement of Purpose:

To (1) require the investment of state funds in community banks, community credit unions and community development financial institutions to promote community or economic development in certain underserved communities, and (2) authorize the establishment of a program to guarantee loans made to certain borrowers who would not otherwise qualify for such loan.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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